

# Fully Funded Disability Support: Is this Possible?

Dr Maree Dyson 18 November 2010

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# Australian Productivity Commission 2010-2011

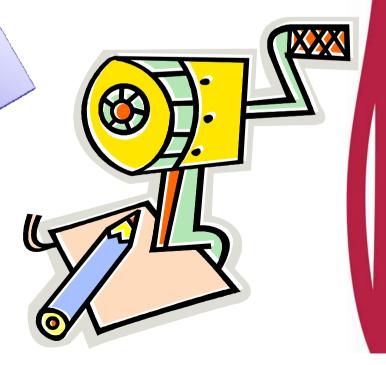




# We have told the PC about



Now we need



#### Here today to share ...

- My readings regarding international "life time care"
- My experience of the Victorian and New Zealand no-fault, lifetime support (care) insurance sectors
- How these schemes deliver uncapped, unrationed, lifetime care and support funding to people with serious injuries and significant disabilities

#### Here today to describe...

- What we can learn from the non-rationed insurance based models
- What an approach to insurance based disability funding might look like
- Risks that must be managed
- Questions the sector must be prepared to answer

#### But not all of the bits of the puzzle to

"... new approaches for funding and delivery of new approaches to long term disability support"



#### Acknowledgements

- People with disabilities
- Families
- Colleagues
- Funders
- Insurers: ACC (NZ)
   TAC
- Providers
- Advocates
- Academics/researchers
- Actuaries



Sir Owen Woodhouse



John Walsh

# Colleagues National Serious Injury Service of the Accident Compensation Corporation New Zealand



Liz Cairns, Manager National Serious Injury Service



Randal Southee, Service Delivery Manager, NSIS

Where we are in funding disability

OR

Be very selective about how and where disability happens



Dozed off driving in WA



Muscular Dystrophy



Dozed off driving in Vic



Mum fell asleep at wheel in WA Fell off ladder at work in Vic





U turn on NSW/Qld border



Cerebral Palsy



Asthma delayed resuscitation

What is a new approach to funding?

#### Is not new — it's no-fault insurance





Te Kaporeihana Āwhina Hunga Whara



#### No fault insurance in New Zealand

- Covers all accidents
  - No 'winners & losers' when accidents happen
  - Litigation is minimal
- Does NOT cover congenital or acquired disability







# Client mix in ACC and the group of interest to an NDIS model are

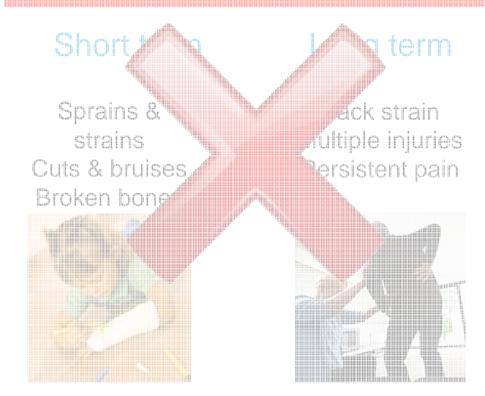
Rehabilitation & recovery

Lifetime support

Lifetime

Traumatic brain injury
Spinal cord injury
Multiple amputations
Severe burns





# What would a disability scheme based on no fault lifetime support look like?

#### Typical disability services and supports

- Needs-based specialist case management
- Funding & case administration where needs and circumstances are stable
- Personal care (attendant care)
- Housing modifications
- Specialist services & programmes to achieve functional gains, facilitate independent living & community participation
- Specialist and mainstream employment services to find & sustain paid work

- Education support (teacher aide)
- Specialist youth service to facilitate transition from secondary school to further education or work
- Active rehabilitation & therapy to outcomes
- Equipment, aids & appliances
- Consumables
- Residential care
- Home help & child care
- Support to access highly modified vehicles

#### Designed to be life long

















#### Grounded in contemporary disability practice



























# Designed to a life time support insurance model

Needs-based

Uncapped

Financially sustainable

#### What does financially sustainable mean?

Today's needs

Future needs









Income









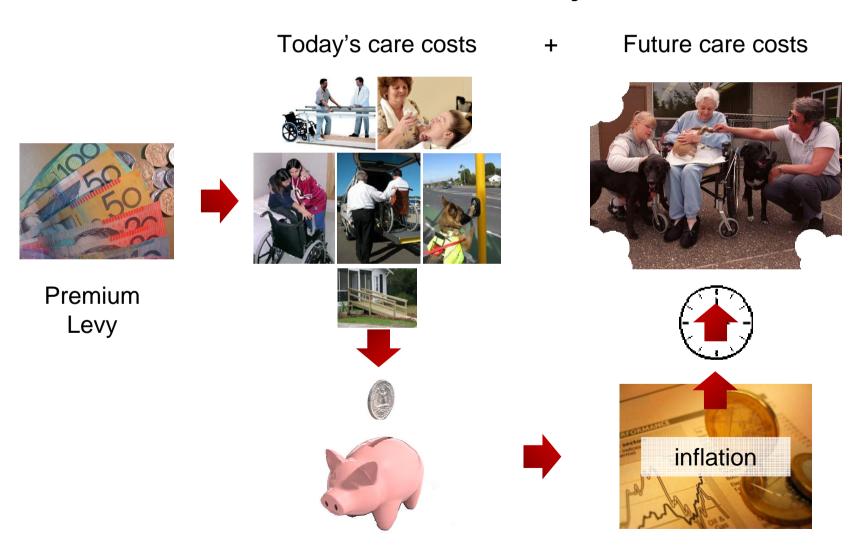








#### An insurance model is just the same



#### Lessons learned

- Work to contemporary disability practice
- Financial sustainability is critical

Risk One:

Furphies: our own and others

#### Furphy: people with x are different













Reality: abilities, support needs, context & life are what count





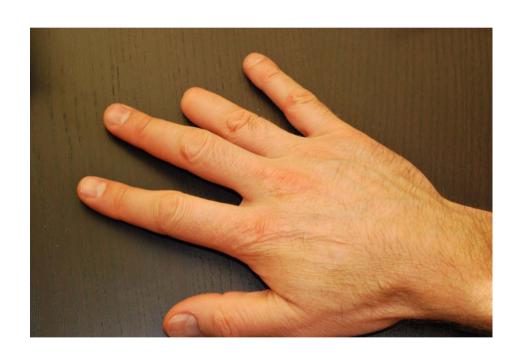








#### Furphy: moral hazard



#### Reality: Prevention focus



#### Furphy: lump sums are fairer, better









#### Reality: anything but fairer, better



MS: No one to sue



Near drowning, no one to sue



Successfully sued

Waited 7 years in nursing home for settlement

Funding exhausted after 20 years



Medical error
Rapid settlement
Victim of fraud
Funds lost in 2 years

#### Lessons learned

- Financial sustainability is critical
- Work to contemporary disability practice
- Don't be fooled by furphies

## Risk Two: Rubbery boundaries

#### Who might be the target group?

- Traditionally
  - Severe or profound disability in one or more core activities (mobility, communication or self care)
- Increasingly
  - More moderated disability for better outcomes
- A new approach
  - Chronic or terminal illness?
  - Psychiatric disability?
  - Ageing care and support?
- The risk
  - Boundary creep

#### A starting point



#### The scheme funds ONLY people with a

Disorder, disease, impairment (WHO)

#### **AND**

A demonstrable need for day-to-day assistance to live life

#### **THAT**

 Cannot be delivered via ordinary family relationships and roles and community responses

#### **AND**

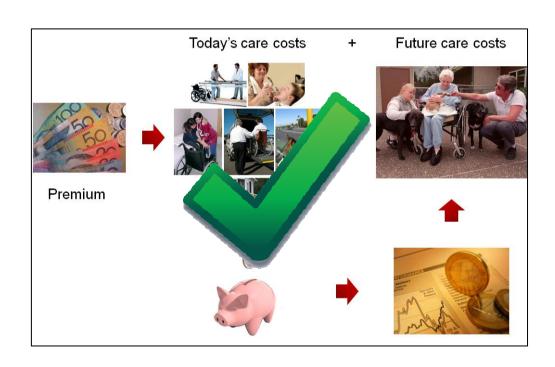
The scheme promotes opportunities for ALL people with a disability

#### Lessons learned

- Financial sustainability is critical
- Work to contemporary disability practice
- Don't be fooled by furphies
- Explicit legislated boundaries linked to the WHO model and evidence-based
- Legislate the target group & control the boundaries
- Scheme is responsible for the promotion of all people with disabilities
- Scheme only funds people in the target group

Risk Three: Insurance levy, budget bid, mixed model?

## Insurance versus budget bid





- Financial sustainability is critical
- Work to contemporary disability practice
- Don't be fooled by furphies
- Explicit legislated boundaries linked to the WHO model and evidence-based
- Legislative the target group & control the boundaries
- Scheme is responsible for the promotion of all people with disabilities
- Scheme only funds people in the target group
- Insurance based



## Risk Four Missing the mutual responsibility

# Mutual responsibility, accountability, ordinary lives?

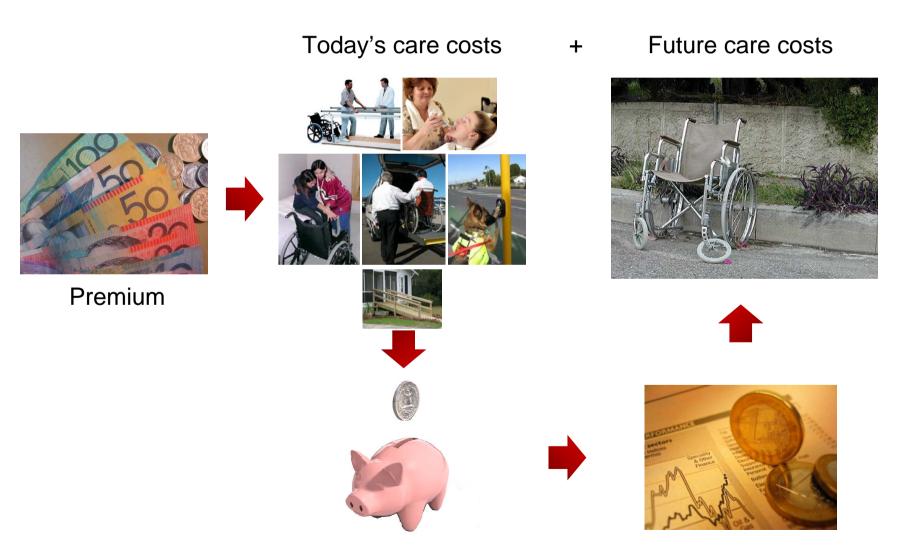








## If mutual responsibility fails...



- There is a mutual social and economic obligation to:
  - Insurance levy payers who never access funding and
  - Other people with disabilities and families to mutually ensure scheme sustainability
- Appeal mechanisms must consider scheme implications with reference to financial sustainability

# Risk Five Focusing on the wrong things and going broke?

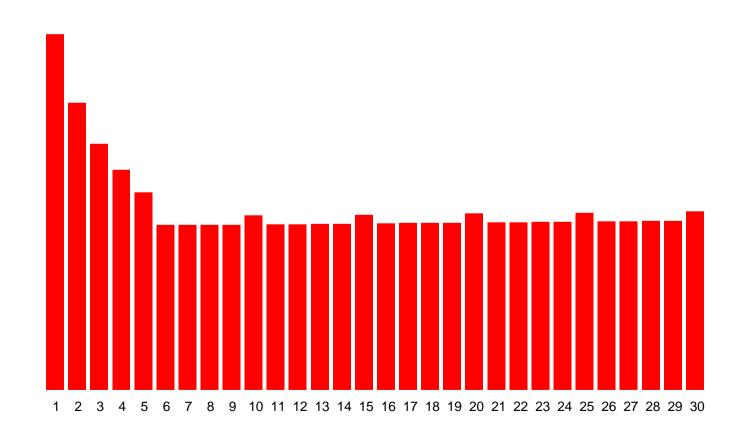
#### Services include

- Needs-based specialist case management
- Funding & case administration where needs and circumstances are stable
- Personal care (attendant care)
- Housing modifications
- Specialist services & programmes to achieve functional gains, facilitate independent living & community participation
- Specialist and mainstream employment services to find & sustain paid work

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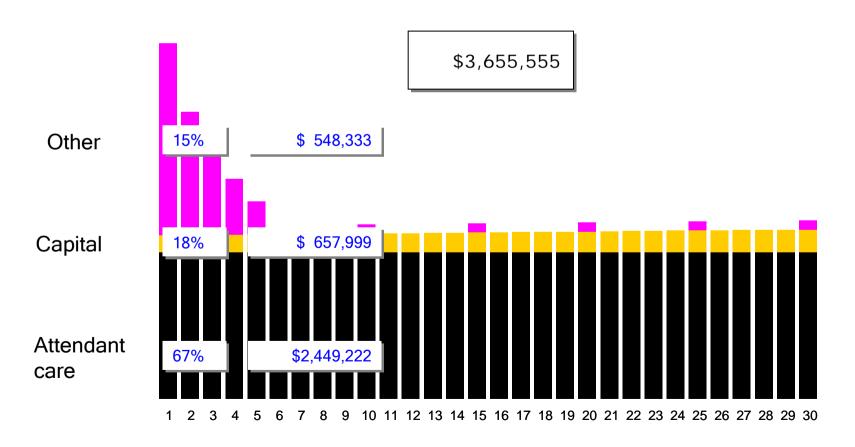
## How costly?

Disability funding of say 30 years in duration



## How costly?

Disability claim of say 30 years in duration



- There is a mutual social and economic obligation to:
  - Insurance levy payers who never access funding and
  - Other people with disabilities and families to mutually ensure scheme sustainability
- Appeal mechanisms must consider scheme implications with reference to financial sustainability
- Attendant care liabilities is the name of the game
- Everyone (administrators, case managers, clients and families) must understand the liability story

Risk Six Families, carers, both?

## We know ...













## We know ...



Various groups are lobbying for family carers to be paid

## We have no evidence that turning families







Into paid attendant carers







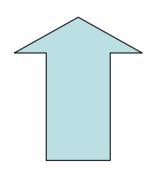


## We have evidence that turning families into paid attendant carers carries risks





















## But other Western jurisdictions pay families

- And all are capped
- None are fully funded
- All rely on un-funded family care

- There is a mutual social and economic obligation to:
  - Insurance levy payers who never access funding and
  - Other people with disabilities and families to mutually ensure scheme sustainability
- Appeal mechanisms must consider scheme implications with reference to financial sustainability
- Attendant care liabilities is the name of the game
- Everyone (administrators, case managers, clients and families) must understand the liability story
- Study the problem (support & family quality of life), options and financial risks before arriving at a solution

## And achieve





















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